# SUBRECIPIENT AGREEMENT FOR AMERICAN RESCUE PLAN ACT SLFRF FUNDS

# Taylor West-Weber Water Improvement District Water Line Replacement

This Subrecipient Agreement ("Agreement") is entered into by and between the County of Weber, Utah (the "County") and Taylor-West Weber Water Improvement District (the "Subrecipient"), individually referred to as "Party" and jointly referred to as "Parties." The purpose of this Agreement is to provide funding to the Subrecipient from funds provided to the County by the Department of Treasury ("Treasury") pursuant to Sections 602 and 603 of the Social Security Act, as added by section 9901 of the American Rescue Plan Act of 2021, Pub. L. No. 117-2 (Mar. 11, 2021) ("ARPA"), which authorized the Coronavirus State and Local Fiscal Recovery Funds ("SLFRF") to enable the Subrecipient to carry out specific eligible activities on behalf of the County; and

WHEREAS, the County has received SLFRF funds from Treasury under ARPA; and

WHEREAS, the County is authorized by ARPA to disburse all or a portion of its SLFRF funds to Subrecipients, which carry out eligible uses on behalf of the County; and

WHEREAS, the Subrecipient has applied to the County for an eligible use of SLFRF funds; and

WHEREAS, based on the Subrecipient's application for SLFRF funds in the form attached hereto as **Exhibit A**, the County has determined that the Subrecipient's Project is an eligible use of SLFRF funds under ARPA and the Final Rule; and

WHEREAS, the County has awarded the Subrecipient SLFRF funds in the amount of \$350,000 (the "Award"), subject to the County and the Subrecipient entering into this Agreement with respect to the use of said funds.

**NOW, THEREFORE,** in consideration of the mutual covenants contained herein, the County and the Subrecipient agree as follows:

#### 1. Scope of Project; Eligible Use of Award Funds

- A. The County shall pay the Subrecipient the Award to cover necessary expenses related to the activities specifically described in the Subrecipient's application (the "Project"). If there is a conflict between the terms and provisions in the Subrecipient's application and this Agreement, the terms of this Agreement shall govern.
- B. The Subrecipient shall only use the Award to cover expenses that are necessary for the completion of the Project and are eligible under ARPA, The Final Rule, and this Agreement. The Subrecipient shall not use any portion of the Award to pay for any administrative costs of the Project.
- C. The Subrecipient may make revisions to the scope of the Project with approval from the Weber County Commission, where such revisions to the Project do not

materially alter the Project or cause the use of the Award for the revised Project to constitute an ineligible use of SLFRF funds or constitute a change in the category of eligible use of SLFRF funds under the Rule. In no event shall a revision to the scope of the Project entitle the Subrecipient to an additional allocation of SLFRF funds by the County unless Subrecipient makes a request to the County for additional funds. The Weber County Commission, in its sole discretion, may approve and authorize additional SLFRF funds for the Project. However, no such additional allocation is guaranteed. For illustration purposes only, a revision to a Project may include a change in the design, implementation, or construction means and methods that results in the ability to make additional improvements to the Project or serve more properties or individuals. Revisions to the scope of the Project that reduce the extent of the improvements to be made or properties or individuals to be served should be avoided unless necessary to keep the Project within the Subrecipient's budget for the Project and/or the Award to Subrecipient set forth in this Agreement.

D. Once the Project is completed, all costs for the management, operation, maintenance, and repair and replacement of the Project (as applicable) shall be the sole responsibility of the Subrecipient. The County shall have no liability, financial or otherwise, with respect to the management, operation, maintenance, repair or replacement of the Project.

#### 2. TERM OF AGREEMENT

The term of this Agreement begins on the date this Agreement is fully executed by the Parties and ends on December 31, 2026. Notwithstanding other provisions of this Agreement, this Agreement will remain in effect until the County determines that the Subrecipient has completed all applicable administrative actions, reporting requirements, and all Project work required by and set forth in this Agreement. Should Subrecipient require additional time for auditing of or reporting for the Project in accordance with ARPA and the Final Rule, this Agreement shall be deemed automatically extended until said audit and reporting is completed.

#### 3. PAYMENTS

- A. Reimbursement Payment. The County shall pay the Award to Subrecipient on a reimbursement basis. The Subrecipient shall submit reimbursement requests to the County Comptroller no later than 15 days after the end of each calendar quarter for the duration of the Project. Such requests shall be in a form acceptable to the County and include, where applicable for construction projects, certification by the Subrecipient's engineer that the amounts are eligible Project costs. The Subrecipient may not request reimbursements under this Agreement for work that has not been completed.
- B. Advance Payment. The County, in its discretion, may elect to pay the Subrecipient in advance for its allowable costs for the Project identified by this Agreement upon the presentation of all forms and documents as may be required by the County. Advance payments must be limited to the minimum amounts needed and timed to be in

- accordance with the Subrecipient's actual, immediate cash requirements in carrying out and completing the work of the Project.
- C. Withholding or Cancellation of Funds. The County reserves the right to withhold payments until Subrecipient timely delivers reimbursement requests or documents as may be required under this Agreement. Upon completion of the Project, the County may cancel payment of any portion of the Award that the County determines to be surplus. The County shall be relieved of any obligation for payments if funds allocated to the County cease to be available for any cause other than misfeasance of the County itself.
- **D.** Where Payments Are Made. Payments shall be made by check or electronic deposit into Subrecipient's bank account, according to a process established by the County.
- **E.** Recoupment. The Award is subject to recoupment by Treasury and/or the County for the Subrecipient's failure to use the funds for the Project in strict accordance with ARPA, the Final Rule, and this Agreement.

# 4. OBLIGATION AND EXPENDITURE TIMING REQUIREMENTS; REPORTING REQUIREMENTS

- **A.** Timing Requirements. Subrecipient may use Award funds to cover eligible costs incurred from March 3, 2021 to June 30, 2026, as long as the obligations are incurred by June 30, 2024 and liquidated by June 30, 2026.
- B. Reporting Requirements. The Subrecipient shall submit such reports and adhere to all conditions and obligations as are required by the County including, but not limited to, the SLFRF Reporting Requirements attached to this Agreement as Exhibit B. Such reporting requirements shall extend beyond the term of this Agreement. The County reserves the right to inspect, at any time, the Subrecipient's records that are related to the Project and/or Subrecipient's performance of this Agreement. Notwithstanding any record retention policies, Subrecipient shall maintain all documentation associated with the Project for the period required by State law or Federal law or seven (7) years, whichever is greater.

# 5. COMPLIANCE WITH FEDERAL, STATE AND LOCAL LAWS

In addition to the requirements set forth in ARPA and the Final Rule, use of the Award may be subject to various other Federal, State, and Local laws including, but not limited to, the American Rescue Plan Act. Subrecipient shall comply with all applicable Federal, State, and Local laws and regulations with respect to its receipt and use of the Award pursuant to this Agreement.

### 6. RETURN OF FUNDS; RECOUPMENT

A. Subrecipient shall return any Award funds not obligated by June 30, 2024 to the

County. The Subrecipient must also return Award funds obligated by June 30, 2024 but not expended by June 30, 2026.

- B. If the County, the State of Utah, or Treasury determines that the Subrecipient's use of the Award does not comply with ARPA, the Final Rule, or this Agreement, the County shall provide the Subrecipient with an initial written notice of the amount subject to recoupment, along with an explanation of such amounts. Within 30 calendar days of receipt of such notice from Treasury or the County, the Subrecipient may submit to the County either (1) a request for reconsideration requesting the County seek a reconsideration of any amounts subject to recoupment under the Final Rule, or (2) written consent to the notice of recoupment.
- C. If the Subrecipient has not submitted a reconsideration request, or if the County denies the reconsideration request, the Subrecipient shall repay the amount subject to recoupment within 30 calendar days of the request for consideration deadline or the County's denial of the request.

#### 7. FAILURE TO PERFORM

If Subrecipient fails to comply with any terms or conditions of this Agreement, or to provide in any manner the activities or other performance as agreed to herein, the County reserves the right to:

- A. withhold all or any part of payment pending correction of the deficiency; or
- **B.** suspend all or part of this Agreement.

Further, any failure to perform as required pursuant to this Agreement may subject the Subrecipient to recoupment as set forth under ARPA, SLFRF, and this Agreement. The option to withhold funds is in addition to, and not in lieu of, the County's right to terminate as provided in Section 8 below. The County may also consider performance under this Agreement when considering future awards.

#### 8. TERMINATION

- A. Termination for Cause. The County may terminate this Agreement for cause if the Subrecipient fails to comply with the terms and conditions of this Agreement and any of the following conditions exist:
  - i. The lack of compliance with the provisions of this Agreement is of such scope and nature that the County deems continuation of this Agreement to be substantially non-beneficial to the public interest;
  - ii. The Subrecipient has failed to take satisfactory corrective action as directed by the County or its authorized representative within the time specified by the same; or
  - iii. The Subrecipient has failed within the time specified by the County or its

authorized representative to satisfactorily substantiate its compliance with the terms and conditions of this Agreement.

The County shall initiate termination for cause by providing notice to the Subrecipient of its intent to terminate for cause, accompanied by a written justification for the termination. After receiving the notice of termination for cause, the Subrecipient shall have 15 calendar days to cure the cause for termination. If the Subrecipient has not cured the cause for termination within 15 days of receipt of the notice, the County may pursue such remedies as are available by law, including, but not limited to, the termination of this Agreement in whole or in part, and thereupon shall notify in writing the Subrecipient of the termination, the reasons for the termination, and the effective date of the termination. Upon termination, any outstanding Award funds held by the Subrecipient are subject to recoupment by the County in accordance with ARPA, the SLFRF program, and this Agreement. Any costs resulting from obligations incurred by the Subrecipient after termination of this Agreement are not allowable and will not be reimbursed by the County unless specifically authorized in writing by the County.

- **B.** Termination for Convenience. This Agreement may be terminated for convenience, in whole or in part, by written mutual agreement of the Parties.
- C. Termination for Withdrawal, Reduction, or Limitation of Funding. In the event funding is not received from the Federal Government, or is withdrawn, reduced, modified or limited in any way after the effective date of this Agreement and prior to its normal completion, the County may summarily terminate this Agreement as to the funds not received, reduced, modified, or limited, notwithstanding any other termination provision in this Agreement. If the level of funding is reduced to such an extent that the County deems that the continuation of the Project covered by this Agreement is no longer in the best interest of the public, the County may summarily terminate this Agreement in whole notwithstanding any other termination provisions in this Agreement. Termination under this Section shall be effective upon receipt of written notice by the Subrecipient or its representative.

#### 9. CLOSE OUT

Upon termination of this Agreement, in whole or in part for any reason, including completion of the Project, the following provisions apply:

- **A.** Upon written request by the Subrecipient, the County will make or arrange for payment to the Subrecipient of allowable reimbursable costs not covered by previous payments.
- **B.** The Subrecipient shall submit within 30 calendar days after the date of expiration of this Agreement, all financial, performance and other reports required by this Agreement, and in addition, will cooperate in a Project audit by the County or its designee;
- C. Closeout of funds will not occur unless all requirements of this Agreement and Federal, State, and Local law are met and all outstanding issues with the Subrecipient have been resolved to the satisfaction of the County.

**D.** Any unused Award funds in Subrecipient's possession or control shall be immediately returned to the County.

#### 10. INDEMNIFICATION

Any Award funds which are determined by the County or Treasury to be ineligible under ARPA shall be subject to recoupment. To the greatest extent permitted by law, the Subrecipient shall indemnify and hold harmless the County, its appointed and elected officials, and employees from any liability, loss, costs (including attorney fees), damage or expense, incurred because of actions, claims or lawsuits for damages resulting from misuse of Award funds by the Subrecipient, personal or bodily injury, including death, sustained or alleged to have been sustained by any person or persons and on account of damage to property, arising or alleged to have arisen out of the performance of this Agreement, whether or not such injuries to persons or damage to property is due to the negligence of Subrecipient, its subcontractors, agents, successors or assigns.

#### 11. NOTICES

Any notices required to be given by the County or the Subrecipient shall be in writing and delivered to the following representatives for each party:

The County	Subrecipient	
County of Weber	Taylor-West Weber Water District	
Attn: County Comptroller 2380 Washington Blvd., Suite 320	2815 W 3300 S	
Ogden, UT 84401 sparke@webercountyutah.gov	Ogden, UT 84404	

### 12. RESERVATION OF RIGHTS

Failure to insist upon strict enforcement of any terms, covenants, or conditions of this Agreement shall not be deemed a waiver of such, nor shall any waiver or relinquishment of any right or power granted through this Agreement at any time be construed as a total and permanent waiver of such right or power.

#### 13. FURTHER ASSURANCE

Each of the Parties shall cooperate in good faith with the other to execute and deliver such further documents, to adopt any resolutions, to take any other official action and to perform such other acts as may be reasonably necessary or appropriate to consummate and carry into effect the transactions contemplated under this agreement.

Subrecipient shall, in good faith and to the greatest extent possible, complete the Project in accordance with the Subrecipient's proposed project timeline in the Subrecipient's application. Subrecipient acknowledges that time is of the essence, and Subrecipient shall exercise due diligence to complete the project in a timely manner.

#### 14. ASSIGNMENT

The Subrecipient shall not assign any portion of the Award, nor responsibility for completion of the Project provided for by this Agreement, to any other party.

#### 15. AMENDMENTS

This Agreement cannot be amended or modified except in writing, signed by both Parties.

#### 16. VENUE AND CHOICE OF LAW

If either part to this Agreement initiates any legal or equitable action to enforce the terms of this Agreement, to declare the rights of the parties under this Agreement, or which relates to this Agreement in any manner, the County and Subrecipient agree that the proper venue for such action is the Utah Second Judicial District. This Agreement shall be governed by the laws of the State of Utah, both as to interpretation and performance.

#### 17. SEVERABILITY

If any part of this Agreement is held by the courts to be illegal or in conflict with any law, the validity of the remaining portions or provisions shall not be affected, and the rights and obligations of the parties shall be construed and enforced as if the Agreement did not contain the particular part held to be invalid.

#### 18. INTEGRATED DOCUMENT

This Agreement, together with all exhibits and attachments, which are incorporated by reference, constitute the entire agreement between the Parties. There are no other agreements, written or oral, that have not been fully set forth in the text of this Agreement.

#### 19. NO THIRD PARTY BENEFICIARY.

Nothing in this Agreement shall create or be interpreted to create any rights in or obligations in favor of any person or entity not a party to this agreement. Except for the Parties to this agreement, no person or entity is an intended third party beneficiary under this agreement.

#### 20. HEADINGS

The section headings of this agreement are for the purposes of reference only and shall not limit or define the meaning thereof.

# 21. AUTHORITY TO SIGN

The persons executing this Agreement on behalf of the Subrecipient represent that one or both of them has the authority to execute this Agreement and to bind the Subrecipient to its terms.

# BOARD OF COUNTY COMMISSIONERS OF WEBER COUNTY

	By	
	Scott K. Jenkins, Chair	
	Date	
ATTES	ST:	
	Weber County Clerk/Auditor	
	TAYLOR-WEST WEBER WATER IMPROVEMENT DISTRICT	
	By Distri	ct Chair
	Date_7/26/2022	
ATTES	ST:	
	and District	Manages

# EXHIBIT A: SUBRECIPIENT'S APPLICATION



# Weber County ARPA Assistance Application

Please return the completed application, along with any related attachments to ARPA@webercountyutah.gov by December 31, 2021.

#### **Policy Statement**

The County's intention is to spend its first tranche of ARPA funds on infrastructure and other bricks and mortar projects that would not otherwise receive funding through existing sources. It is not intended to provide support for existing services or other ongoing programs at this time.

Project Description		
Project Title: Taylor-West Weber Water Improvement District (TWWWID) Water Line Replacement		
Project Location	3300 South, 3500 West to 270	00 West
Summary of Proj	†:	

This project will replace a 52-year-old 8 inch diameter shotcoat (concrete and steel) water line in under a section of 3300 South Street that is slated for reconstruction. If awarded to TWWWID, the use of these grant funds would be combined with West Haven City's local, regional and State monies to improve a 1-mile long section of road. With a funding award from the COVID-19 Local Assistance Matching Grant Program, the District will be able to pool funds from its own coffers, the City's roadway budget (see the attached letter of support from West Haven City) and the grant program to leverage funds from all sources to replace the aging water line and help provide a high return on investment for residents by protecting the longevity of the roadway project

Please attach any additional documents, letters of support, etc. to this application. See attached letters of support from Weber County, West Haven City.

Project Categories (select up to two options)				
	Housing and Homelessness	Economic Opportunities and Recovery	rtunit	es and Recovery
Χ	Water and Sewer	Broadband		
	Public Health Impact	Other:		

#### **Project Impact**

Please explain why you believe this project fits within the allowable uses of ARPA funds as described in the Treasury's Interim Final Rule? Please be specific when explaining your reasoning, including direct text citations and other references from Treasury guidelines that support the justification that this project is eligible. **U.S. Treasury Interim Final Rule.** 

Direct Quotes from the Interim Final Rule are shown in red text

Awarding a grant for completion of this project will "assist in meeting the critical need for investments and improvements to existing infrastructure in [the] water...[sector]. The interim final rule" identifies "projects that improve access to clean drinking water" as an "eligible use" for Funds. Investment in this project "is unlikely to be made using private sources of funds" and would help the Applicant "maintain a level of service that, at least, meets applicable health-based standards" to existing and future users. "It is important that necessary investments in water...infrastructure be carried out in ways that produce high-quality infrastructure, avert disruptive and costly delays, and promote efficiency". Award of a grant would help the Applicant complete the subject water line project in concert with a road project and would thus meet these funding objectives. The project for which funding is requested "would be eligible to receive financial assistance through the Environmental Protection Agency's (EPA)...Drinking Water State Revolving Fund (DWSRF)" as a project for the "installation and replacement of failing...distribution systems"

Will these ARPA funds be used for any ineligible uses as outlined by the U.S. Treasury, such as funding debt service, legal settlements or judgments, or deposits to rainy day funds or financial reserves?

No

#### Is the project located in a qualified census tract?

No

# How will this project benefit those disproportionately affected by the COVID-19 pandemic and its negative impact on the economy?

Those populations disproportionately affected by COVID-19 are widely reported to be lower-income earners and members of communities of color. It is noteworthy that laborers on utility crews that contract for the completion of water line replacement projects are typically members of these effected communities. An award of a grant through this program will enable the construction of a needed water main replacement project, which added dimension to West Haven City's roadway project will boost the employment opportunities of the mentioned communities.

#### What are the long-term benefits of this project?

The design life of the PVC pipe that would be installed through use of a matching grant is advertised as 100 years by the Uni-Bell PVC Pipe Association. By installing a new pipeline, the District will reduce the risks to public health related to pipe breaks, and reduce repair costs, which tend to increase in both frequency and cost as pipes get older. Also, as part of this project that would be completed with a matching grant, the District will be replacing leaded fittings with no-lead brass, helping to minimize the public's exposure to lead in their drinking water. The District has maintained a compliant record with the Utah State Division of Drinking Water and the funds from the ARPA grant will help the District maintain this compliant record.

#### In what ways could this project be considered innovative?

Part of the scope of the project that would be completed with a matching grant would be the replacement of existing water meters with new water meters capable of providing real-time water usage data to the metered customer. This tool will be used in conjunction with efforts by the District and other state entities for water conservation and user accountability.

#### How are you going to measure the intended benefits of this project?

The District will be able to compare the occurrences of leaks, lead-related problems and water usage trends along this section of new water line with similar stretches of water line to see the relative benefits of this new line. The greatest benefits of this project will be unseen. The benefit of a new pipe is primarily in the absence of problematic leaks. The benefit of replacing leaded fittings is in the absence of any lead-related problems. The benefit of real-time water meter reporting will be an increase of public awareness related to their individual water usage habits.

#### Does this project require action based off of the National Environmental Policy Act?

No

#### Is the project on any local, regional or state plan?

Yes. Water District master plan. See attached map.

# Can this project be accomplished using existing funding sources or private funding? If yes, what other sources are available?

Yes. Private and SRF funding sources are always an option for public water suppliers. Such funds carry with them a long-term debt load. The Applicant is striving to reduce or eliminate long-term debt as much as possible. The Applicant is seeking award of a grant under the ARPA being administered by Weber County on three separate projects. There are currently sufficient funds in the Applicant's own general funds to finance a portion of each of the projects for which grants are being requested. The award of a grant or grants under the ARPA would allow for completion of significant improvements to the water system to maintain service meeting health and safety standards.

#### Please list any additional ARPA or other state or local fiscal recovery funds you are requesting.

5500 West, 4200 South to 3800 South Waterline Replacement Project;

Anticipated start date: April 2022
Anticipated end date: November 2023

Please summarize the project timeline, including key milestones and when expenditures will be completed.

April 2022: Waterline design, Coordination with Roadway design and construction documents

August 2022: Roadway and waterline joint plans released for bid

September 2022: Bids due October 2022: Commence work August 2023: Work complete

November 2023: Expenditures completed

Project Budget				
Amount Requested from County:	\$315,000			
Total Project Costs:	\$632,978			

#### Provide a breakout summary of the project costs:

Pre-bid engineering: \$25,319 (5% of construction) Construction with 15% contingency: \$582,340

Construction/Contract Management, Post bid engineering: \$25,319 (5% of construction)

Project Total Estimate: \$632,978

# What are the other sources of funding for the project, including any matching funds?

Applicant's general/O&M funds: \$317,978

West Haven City's road impact fund, WACOG transportation funds to cover waterline direct impact costs of roadway project: estimated \$13,527 up to \$100,000 of actual water impact costs

If this project includes multiple local government entities, please describe each entity's matching amount.

See response to immediately preceding question.

How will this project be fiscally sustained after these one-time stimulus funds are exhausted?

User fees will be used to maintain an Operation/Maintenance and Repair/Replace budgets.

#### Additional Questions - Answer the questions for each Project Category selected above

# **Housing and Homelessness**

Not Applicable to water infrastructure projects.

#### **Water and Sewer**

How is this project eligible under the EPA's Clean Water or Drinking Water State Revolving funds? Please be specific, using direct citations from the CWSRF or DWSRF.

#### Clean Water State Revolving Fund:

Drinking Water State Revolving fund: From DWSRF Eligibility Handbook, June 13, 2017 Table 3.2, "Installation, replacement or rehabilitation of infrastructure to improve water pressure to safe levels or to prevent contamination caused by non-potable liquids entering the system through leaks or pipe breaks [emphasis added]". Completion of the subject project would replace aging infrastructure with the intent to prevent contamination caused by non-potable liquids entering the system through leaks or pipe breaks, to which the existing pipe is becoming increasingly susceptible.

#### How does your project directly help to mitigate a public health issue?

Completion of this project would not only mitigate a public health issue but would also avert possible public health issues in the future. Mitigation of leaded fittings in the water system would occur by means of replacement with all new no- or low-lead fittings within the project extents. Every time a leak occurs and must be repaired, water in the mainline is exposed to groundwater and subsurface contaminants, so reduction of the number of repairs in a pipeline helps avert possible public health issues related to contaminant exposure.

#### How does your project support community resilience to water, drought, climate change, etc.?

Completion of this project will reduce the potential for near-future line breaks and leaks, keeping water intended for domestic use in the system. Also, the new meters will help with water conservation efforts by educating users on their usage patterns, thus enabling each user to optimize their water use.

# Does your project provide a substantive water quality benefit?

No.

#### Does your project preserve/ and or expand current water storage?

Water storage capacity is preserved by reducing leaks from the main line and ideally reducing usage through the water conservation efforts of users with access to real-time usage data.

# How does your project integrate land use and water planning?

Land use projections based on current Land Use maps of the political entities served by the District have been utilized to develop a master plan. The costs of those projects that can be attributed to an increased number of connections have been used as the basis for developing and assessing impact fees to pay for the facilities necessitated by future users. This 3300 South project for which a matching grant is being submitted is not a facility for which new users will pay through impact fees. This project must be paid for through operation/maintenance and repair/replace budget items in the District's general fund.

# Does your project address an existing or impending water supply need?

No.

Will this project be completed in conjunction with a road project or any other infrastructure project? Yes.

#### **Broadband**

Not Applicable to water infrastructure projects.

#### **Public Health Impact**

Not Applicable to water infrastructure projects.

# **Economic Opportunities and Recovery**

Not Applicable to water infrastructure projects.

# EXHIBIT B: SLFRF REPORTING REQUIREMENTS

# A. Applicable Statutes, Rules, and Guidance

The statutes, rules, and regulations set forth in the Agreement apply with respect to the reporting obligations set forth herein. All terms used herein have the definitions set forth in the Agreement or, if not specified in the Agreement, as set forth in ARPA or the Final Rule. Additionally, Treasury's publication entitled the "Compliance and Reporting Guidance" ("Compliance Guidance") and Treasury's "Project and Expenditure Report User Guide for State and Local Fiscal Recovery Funds" ("User Guide") apply as noted herein. In addition, the Uniform Administrative Requirements for Federal Awards in 2 CFR Part 200 apply to the Award under this Agreement.

# B. Important Concepts

# i. Recipients, Subrecipients, Subawards, and Projects

The definition of "recipient" includes counties that receive a payment under section 602(b) or 603(b) of the Social Security Act. 31 CFR § 3. In this case and as set forth in the Agreement, the County is the recipient of SLFRF funds. A subrecipient includes any non-Federal entity that receives a subaward from a recipient to carry out part of a Federal program, in this case the SLFRF program. See 2 CFR § 200.93. Entities that receive a subaward from the County to carry out the SLFRF program are subrecipients, as defined in the Agreement. A "subaward" is an award of SLFRF funds provided to a subrecipient by a recipient to carry out the SLFRF program. "Projects" are defined as a group of closely related activities that are intended to meet a certain goal or directed toward a common purpose<sup>3</sup> or "new or existing eligible government services or investments funded in whole or in part by SLFRF funding."

# ii. Eligible Costs Timeframe

Under this Agreement, the Subrecipient may use Award funds to cover eligible costs incurred from March 3, 2021 to June 30, 2026, as long as the obligations are incurred by June 30, 2024 and liquidated by June 30, 2026.

### iii. Obligations

The Final Rule for SLFRF funds defines an obligation as "an order placed for property and services and entering into contracts, subawards, and similar transactions that require payment." 31 CFR § 35.3. The Project and Expenditure Report User Guide also includes contracts as obligations. <sup>5</sup> Obligation is similarly defined as "orders placed for property and services, contracts and subawards made, and similar transactions during a given period that require payment by the non-Federal entity during the same or a future period," in the Uniform Administrative Requirements for federal awards. 2

<sup>&</sup>lt;sup>1</sup> United States Department of Treasury, Compliance and Reporting Guidance, State and Local Fiscal Recovery Funds, November 15, 2021, https://home.treasury.gov/system/files/136/SLFRF-Compliance-and-Reporting-Guidance.pdf.

<sup>&</sup>lt;sup>2</sup> United States Department of Treasury, Project and Expenditure Report User Guide, State and Local Fiscal Recovery Funds, January 24, 2022.

<sup>&</sup>lt;sup>3</sup> User Guide, p. 10

<sup>&</sup>lt;sup>4</sup> Compliance Guidance, p. 17

<sup>&</sup>lt;sup>5</sup> Project and Expenditure Report User Guide, State and Local Fiscal Recovery Funds, p. 12, https://home.treasury.gov/system/files/ 136/Project-and-Expenditure-Report-User-Guide.pdf

CFR § 200.1; 2 CFR § 200.71. For purposes of the Agreement, an obligation is incurred by Subrecipient when the Subrecipient enters into a contract with a contractor, service provider, or supplier with respect to and in furtherance of the Project; the Agreement between the Subrecipient and the County does not constitute an obligation for purposes of Subrecipient's compliance with the Rule.

#### iv. Expenditures

Reporting must be consistent with the definition of "expenditure" in 2 CFR Part 200. The Uniform Administrative Requirements for federal awards defines "expenditures" as "charges made by a non-Federal entity to a project or program for which a federal award was received." 2 CFR § 200.1; 2 CFR § 200.34. However, the definition does not clarify whether the "non-Federal entity" is the recipient or the subrecipient. According to the User Guide, an expenditure is "when the service has been rendered or the good has been delivered to the entity, and payment is due." This definition similarly does not clarify whether "the entity" is the recipient or the subrecipient. For a subrecipient, the service or goods would be delivered to the subrecipient, and then the subrecipient would ask the recipient for funds. Expenditures may be reported on a cash or accrual basis, but the methodology must be disclosed and consistently applied.

For purposes of this Agreement and the Subrecipient's reporting obligations under this Agreement and Exhibit, the County will consider funds "obligated" when the Subrecipient incurs the obligation (enters into a contract with a contractor or supplier) and "expended" payment is due to a contractor or supplier under that contract and payment is made by the Subrecipient.

# C. Required Information for Project and Expenditure Reports

Since the County is required to submit quarterly or annual Project and Expenditure reports (using the Assistance Listing Number 21.027), the Subrecipient is required to provide the County with the necessary information on the Subrecipient's Project in a timely manner so that the County can comply with its reporting obligations under ARPA and the Final Rule. The Subrecipient shall provide necessary information to the County within 15 days of the end of each quarter to facilitate the County's filing of such reports. The County will furnish Subrecipient with forms or links to submit information for the Project and Expenditure reports.

Subrecipients **must be** registered in SAM.gov and must provide identifying and demographic information (DUNS number, Unique Entity Identifier (UIE) number, or its Taxpayer Identification number (TIN), and location) to the County in order to receive ARPA funds.

# III. Civil Rights Compliance

The Treasury will request information regarding Subrecipient's compliance with Title VI of the Civil Rights Act of 1964 on an annual basis. This may include a narrative describing the Subrecipient's compliance in addition to other questions or assurances.

<sup>&</sup>lt;sup>6</sup> Project and Expenditure Report User Guide, State and Local Fiscal Recovery Funds, p. 12, <a href="https://home.treasury.gov/system/files/">https://home.treasury.gov/system/files/</a> 136/Project-and-Expenditure-Report-User-Guide.pdf

<sup>&</sup>lt;sup>7</sup> Compliance Guideline, p 9